

1 BEFORE THE ARIZONA CORPORATION COMMISSION 2 WILLIAM A. MUNDELL **CHAIRMAN** 3 JIM IRVIN COMMISSIONER 4 MARC SPITZER COMMISSIONER 5 IN THE MATTER OF THE APPLICATION OF DOCKET NO. T-02764A-94-0140 6 BUEHNER-FRY, INC. D/B/A RESORT OPERATOR SERVICES FOR A CERTIFICATE OF DECISION NO. _ 635 43 7 CONVENIENCE AND NECESSITY TO PROVIDE COMPETITIVE RESOLD INTEREXCHANGE TELECOMMUNICATIONS SERVICES, EXCEPT **ORDER** Arizona Corporation Commission LOCAL EXCHANGE SERVICES 9 DOCKETED Open Meeting 10 MAR 3 0 2001 March 27 and 28, 2001 Phoenix, Arizona 11 DOCKETED BY BY THE COMMISSION: 12 Having considered the entire record herein and being fully advised in the premises, the 13 Commission finds, concludes, and orders that: 14 **FINDINGS OF FACT** 15 1. On May 5, 1994, Buehner-Fry, Inc. d/b/a Resort Operator Services, Inc. ("Buehner-16 Fry, Inc." or "Applicant") filed with Docket Control of the Commission an application for a 17 Certificate of Convenience and Necessity ("Certificate") to provide competitive resold interexchange 18 telecommunications services, except local exchange services, within the State of Arizona. 19 2. Applicant is a Nevada corporation, authorized to do business in Arizona since 1995. 20 3. Applicant is a switchless reseller, which purchases telecommunications services from 21 Sprint. 22 4. In Decision No. 58926 (December 22, 1994), the Commission found that resold 23 telecommunications providers ("resellers") were public service corporations subject to the 24 jurisdiction of the Commission. 25 5. On February 11, 2000 and June 9, 2000, Buehner-Fry, Inc. filed updates to its 26 application. 27 6. On June 26, 2000, Buehner-Fry, Inc. filed a letter indicating that it currently does not,

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and will not in the future, charge customers any advances, prepayments, or deposits.

- 7. On July 21, 2000, Buehner-Fry, Inc. filed an amendment to its application as well as Affidavits of Publication indicating compliance with the Commission's notice requirements.
- 8. On September 13, 2000, the Commission's Utilities Division Staff ("Staff") filed its Staff Report in this matter. In its Report, Staff stated that Buehner-Fry, Inc. has provided the financial statements of its parent company for the year ended May 31, 1999. These financial statements list assets of \$2.37 million, stockholders' equity of \$79,421, and retained earnings of \$295,995. Based on the foregoing, Staff believes that Applicant lacks adequate financial resources to be allowed to charge customers any prepayments, advances, or deposits without either establishing an escrow account or posting a surety bond to cover such prepayments, advances, or deposits. However, the Applicant has filed a letter indicating that it does not charge its customers for any prepayments, advances or deposits. If at some future date, the Applicant wants to charge customers any prepayments, advances or deposits, it must file information with the Commission that demonstrates the Applicant's financial viability. Upon receipt of such filing, Staff will review the information and the Commission will make a determination concerning the Applicant's financial viability and whether customer prepayments, advances or deposits should be allowed. Additionally, Staff believes that if the Applicant experiences financial difficulty, there should be minimal impact to its customers. Customers are able to dial another reseller or facilities-based provider to switch to another company.
 - 9. Staff recommended approval of the application subject to the following:
 - (a) The Applicant should be ordered to comply with all Commission rules, orders, and other requirements relevant to the provision of intrastate telecommunications service;
 - (b) The Applicant should be ordered to maintain its accounts and records as required by the Commission;
 - (c) The Applicant should be ordered to file with the Commission all financial and other reports that the Commission may require, and in a form and at such times as the Commission may designate;
 - (d) The Applicant should be ordered to maintain on file with the Commission all current tariffs and rates, and any service standards that the Commission may require;

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- (e) The Applicant should be ordered to comply with the Commission's rules and modify its tariffs to conform to these rules if it is determined that there is a conflict between the Applicant's tariffs and the Commission's rules;
- (f) The Applicant should be ordered to cooperate with Commission investigations of customers complaints;
- (g) The Applicant should be ordered to participate in and contribute to a universal service fund, as required by the Commission;
- (h) The Applicant should be ordered to file its tariffs within 30 days of an Order in this matter, and in accordance with the Decision:
- (i) The Applicant should be ordered to notify the Commission immediately upon changes to the Applicant's address or telephone number;
- (j) The Applicant's intrastate interexchange service offerings should be classified as competitive;
- (k) The Applicant's competitive services should be priced at the rates proposed by the Applicant in its most recently filed tariffs. The maximum rates for these services should be the maximum rates proposed by the Applicant in its proposed tariffs. The minimum rates for the Applicant's competitive services should be the Applicant's total service long run incremental costs of providing those services; and,
- (l) In the event that the Applicant states only one rate in its proposed tariff for a competitive service, the rate stated should be the effective (actual) price to be charged for the service as well as the service's maximum rate.
- 10. The Staff Report stated that Applicant has no market power and the reasonableness of its rates would be evaluated in a market with numerous competitors.
- 11. On August 29, 2000, the Arizona Court of Appeals, Division One ("Court") issued its Opinion in Cause No. 1 CA-CV 98-0672 ("Opinion"). The Court determined that Article XV, Section 14 of the Arizona Constitution requires the Arizona Corporation Commission ("Commission") to "determine fair value rate base for all public service corporations in Arizona prior to setting their rates and charges."
- 12. On September 12, 2000, the Commission ordered the Hearing Division to open a new generic docket to obtain comments on procedures to insure compliance with the Constitution should the ultimate decision of the Supreme Court affirm the Court's interpretation of Section 14. The Commission also expressed concerns that the cost and complexity of fair value rate base ("FVRB")

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determinations must not offend the Telecommunications Act of 1996.

- 13. On October 26, 2000, the Commission filed a Petition for Review to the Arizona Supreme Court.
 - 14. On February 13, 2001, the Commission's Petition was granted.
- 15. Based on the above, we will approve the application of Buehner-Fry, Inc at this time with the understanding that it may subsequently have to be amended to comply with the law after the exhaustion of all appeals.

CONCLUSIONS OF LAW

- 1. Applicant is a public service corporation within the meaning of Article XV of the Arizona Constitution and A.R.S. §§ 40-281 and 40-282.
- 2. The Commission has jurisdiction over Applicant and the subject matter of the application.
 - 3. Notice of the application was given in accordance with the law.
- 4. Applicant's provision of resold intrastate telecommunications services is in the public interest.
- 5. Applicant is a fit and proper entity to receive a Certificate for providing competitive intrastate telecommunications services as a reseller in Arizona.
- 6. Staff's recommendations in Findings of Fact Nos. 8 and 9 are reasonable and should be adopted.

ORDER

IT IS THEREFORE ORDERED that the application of Buehner-Fry, Inc. d/b/a Resort Operator Services for a Certificate of Convenience and Necessity for authority to provide competitive resold interexchange telecommunications services, except local exchange services, shall be and the same is hereby granted, except that Buehner-Fry, Inc. d/b/a Resort Operator Services shall not be authorized to charge customers any prepayments, advances, or deposits. In the future, if Buehner-Fry, Inc. d/b/a Resort Operator Services desires to initiate such charges, it must file information with the Commission that demonstrates the Applicant's financial viability. Staff shall review the information provided and file its recommendation concerning financial viability and/or the necessity of obtaining

2 approval.

IT IS FURTHER ORDERED that Buehner-Fry, Inc. d/b/a Resort Operator Services shall comply with Staff's recommendations as stated in Findings of Fact No. 8 and 9.

a performance bond within thirty (30) days of receipt of the financial information, for Commission

IT IS FURTHER ORDERED that Buehner-Fry, Inc. d/b/a Resort Operator Services shall file the following FVRB information within 18 months of the date that it first provides service. The FVRB shall include a dollar amount representing the total revenue for the first twelve months of telecommunications service provided to Arizona customers by Buehner-Fry, Inc. d/b/a Resort Operator Services following certification, adjusted to reflect the maximum rates Buehner-Fry, Inc. d/b/a Resort Operator Services requests in its tariff. This adjusted total revenue figure could be calculated as the number of units sold for all services offered times the maximum charge per unit. Buehner-Fry, Inc. d/b/a Resort Operator Services shall also file FVRB information detailing the total actual operating expenses for the first twelve months of telecommunications service provided to Arizona customers by Buehner-Fry, Inc. d/b/a Resort Operator Services shall also file FVRB information which includes a description and value of all assets, including plant, equipment, and office supplies, to be used to provide telecommunications service to Arizona customers for the first twelve months following Buehner-Fry, Inc. d/b/a Resort Operator Services' certification.

IT IS FURTHER ORDERED that Buehner-Fry, Inc. d/b/a Resort Operator Services shall comply with the Staff recommendations set forth in Findings of Fact Nos. 8 and 9.

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IT IS FURTHER ORDERED that within 30 days of the effective date of this Decision, Buehner-Fry, Inc. d/b/a Resort Operator Services shall notify the Compliance Section of the Arizona Corporation Commission of the date that it will begin or has begun providing service to Arizona customers. IT IS FURTHER ORDERED that this Decision shall become effective immediately. BY ORDER OF THE ARIZONA CORPORATION COMMISSION. COMMISSIONER COMMISSIONER CHAIRMAN IN WITNESS WHEREOF, I, BRIAN C. McNEIL, Executive Secretary of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix, this 3 day of Narry 2001. EXECUTIVE SECRETARY DISSENT SG:mlj

1 BUEHNER-FRY, RESORT SERVICE LIST FOR: INC. D/B/A OPERATOR 2 **SERVICES** 3 T-02764A-94-0140 DOCKET NO .: 4 Charles J. Pellegrini Katz, Kutter, Haigler, Alderman, Bryant, & Yon, P.A. 106 East College Street, 12th Floor Tallahassee, Florida 32301 Steven C. Johnson, Vice President Buehner-Fry, Inc. d/b/a Resort Operator Services' 62975 Boyd Acres Road, Suite 3 Bend, Oregon 97701 Christopher Kempley, Chief Counsel 10 Legal Division ARIZONA CORPORATION COMMISSION 11 1200 West Washington Street Phoenix, Arizona 85007 12 Deborah Scott, Director 13 **Utilities Division** ARIZONA CORPORATION COMMISSION 14 1200 West Washington Street Phoenix, Arizona 85007 15 16 17 18 19 20 21 22 23 24 25 26

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